

# What we know and don't know about the aid cuts: Preliminary analysis of the FCDO's FY21-22 ODA budget

On Thursday 21 April, the foreign secretary laid out the Foreign, Commonwealth and Development Office's (FCDO) spending plans for 2021-22 in a written statement, specifying the amounts that will be spent against each of the seven priorities he outlined in November 2020. This follows a written statement made in January which presented a breakdown of the 2021-22 aid budget by department.

Understanding the implications of this new budget and how what will be spent compares with spending in previous years is complicated by how the information has been presented. There are three main reasons a year-on-year comparison is so difficult, even taking 2019 as a baseline.

- 1. The seven priority areas do not directly align with the categories used in the Statistics for International Development series or in available IATI reporting data. This makes it difficult to know if we are comparing like with like.
- 2. Aid budget data is presented using different time periods for different purposes. Some use calendar year (CY), others use financial year (FY), which are not the same thing. The 0.7% commitment is based on calendar year and in line with OECD DAC reporting, as are the Statistics for International Development. The FCDO's budget has been presented for the current financial year (FY April-March). This means the time periods don't correspond.
- 3. Other aid spending government departments have not released similar budget breakdowns by priority areas (or otherwise), so we do not have a complete picture of how UK aid will be spent in FY 2021-22.

Therefore, drawing year on year comparisons to understand where the FCDO's FY 21-22 budget means cuts have fallen is difficult. It is clear, however, that these are significant cuts across the board, and even within the government's recently stated priorities.

# The FCDO's budget for FY 21-22 by priority

- Below are the figures available for each announced area and what we can (and can't) conclude based on the different data available. The lack of clear published information from the government about how the planned FY 21-22 aid budget compares with previous years means some of this analysis is speculative. We hope the government will be transparent about where they have planned significant cuts and what impact this will have on the world's most vulnerable communities as soon as possible.
- Overall, the FCDO will spend £8115m, 80% of total ODA, in 2021-22. This is slightly more than FCO and DFID jointly spend in 2019 (77.6%) and 2020 (73.7%). This is in line with decision to recentralise aid spending under the auspices of the FCDO.
- In real terms, it represents a reduction of £2547m compared to FCO & DFID spend in 2020 and of £3671m compared to 2019.

# **Climate and biodiversity**

CY 2019 Official Government Aid statistics – all departments	CY 2020 Estimates from Development Initiatives analysis of IATI	CY 2020 Government Provisional Aid statistics – FCDO spend	FY 2021- 22 FCDO spend
No data	£438m	Not reported	£534m
	2021-22 budget = 22% increase, likely more as BEIS, a significant spender on climate, have not yet made their spend public.		

## **Global health**

	Official Government Aid statistics	Children UK analysis	Estimates - Development Initiatives analysis of	21 Estimates - Save the Children UK analysis		FY 2021- 22 FCDO spend
£1431m	£2200m	£1164m	£2016m	£1518m	Not reported	£1305m
reduction, don't yet know other	22 budget = 41%	22 budget = 12% reduction	22 budget = 35%	2021- 22 budget = 14% reduction		

# Girls' education

2019 Official	FY 2019-20	CY 2020	FY 2020-21	CY 2020	FY 2021-
Government	Estimates -	Estimates	Estimates - Save	Government	22 FCDO spend
Aid	Save the	from	the Children UK	Provisional Aid	
	Children UK	Development	analysis of IATI		
		Initiatives			

statistics – all departments		analysis of IATI		statistics – FCDO spend	
No data	£536m	No data	£424m	Not reported	£400m
	2021- 22 budget = 25% reduction		2021-22 budget = 6% reduction		

# Humanitarian preparedness and response

CY 2019 Officia Government Aid statistics – all departments	Estimates -	CY 2020 Estimates from Development Initiatives analysis of IATI	Estimates - Save the Children UK analysis of IATI		FY 2021- 22 FCDO spend
£1536m	£1613m	Unknown. Emergency response alone was £1353m.		Not reported	£906m
2021-22 budget = 41% reduction, but don't yet know other departmental spend			2021-22 budget = 34% reduction		

# Science & technology

CY 2019 Official Government Aid statistics – all departments	CY 2020 Estimates fron Development Initiatives analysis of IATI	CY 2020 Government Provisional Aid statistics – FCDO spend	FY 2021- 22 FCDO spend
No data	No data	Not reported	£38m

## Open societies and conflict resolution

Government Aid	Reports, FCO & DFID		Government	FY 2021- 22 FCDO spend
£1313m on government and civil society		£518m on government and civil society	Not reported	£419m
2021- 22 budget = 68% reduction, likely more as don't know conflict spend for 2019	44% reduction	2021-22 budget = 19% reduction, likely more as don't know conflict spend for 2019		

## **Economic development and trade**

	CY 2020 Government Provisional Aid statistics – FCDO spend	FY 2021-22 FCDO spend
Not reported	Not reported	£491m

### **Financial transactions**

Government Aid	from Development	 FY 2021- 22 FCDO spend
	£543.6m on banking and financial services	£863m on financial transactions
Unable to compare due to different classifications	to	

# Multilateral partners and global funds

• The Foreign Secretary announced £3159m to meet the government's cross-cutting contributions to multilateral partners and global funds, including multilateral development banks and arms-

length bodies and FCDO operating costs. This puts together categories that have previously been reported separately and is not directly comparable with previous years reporting of multilateral spending.

- A similar amount of funding is referred to elsewhere in the statement as "programmes with
  cross-cutting themes" and "ALBs, International Subscriptions and fixed costs". The ambiguous
  language around the stated commitment to multilateral partners and these two categories mean
  we are unable to draw a like-for-like comparison with previous years' multilateral spend at this
  time.
- Other commitments, including that of health, also contain reference to multilateral commitments. We currently do not have enough information to compare planned multilateral spending in 2021-22 with previous years. There is a risk of double counting as well as not comparing like with like.

### **Africa**

CY 2019 Official Government Aid statistics – all departments	from	CY 2020 Government Provisional Aid statistics – FCDO spend	FY 2021- 22 FCDO spend
50.6%	Unknown	55.4%	50%
~Equivalent to 2021 22 spend, but we don't yet know whether other departments will also spend 50% in Africa		2021-22 budget represents 5.4% reduction	

### Indo-Pacific

CY 2019 Official	CY 2020 Estimates	CY 2020 Government	FY 2021-
statistics – all	from Development Initiatives analysis of IATI	Provisional Aid statistics – FCDO spend	22 FCDO spend
Unknown – government used 'Asia' category rather than 'Indo-Pacific		Unknown – government used 'Asia' category rather than 'Indo-Pacific	33.3%

## China

- The foreign secretary stated that there will be a 95% reduction in FCDO ODA to China to £0.9m. They have not yet published 2020 data on individual country spend, so we cannot verify this.
- The 95% reduction is caveated that there will also be spend "to meet the contractual exit costs of former programmes". The amount is unspecified.
- Other aid spending departments have not published details of their spending plans, which may also include aid to China.

• For all of these reasons, the 95% figure may therefore be considerably less, depending on what these costs amount to.

#### **Sources**

- 1. FCDO Written Ministerial Statement, 21<sup>st</sup> April: https://www.gov.uk/government/speeches/uk-official-development-assistance-oda-allocations-2021-to-2022-written-ministerial-statement
- 2. 2019 UK Government Aid statistics: https://www.gov.uk/government/statistics/statistics-on-international-development-final-uk-aid-spend-2019
- 3. International Aid Transparency Index (IATI): https://iatistandard.org/en/
- 4. Development Initiatives Analysis of IATI: https://devinit.org/resources/cuts-uk-2020-aid-budget-iati-data/. In this analysis, where possible, Development Initiatives reclassified FCDO programming where no label had been assigned or where it had been nominated as 'cross-cutting' to give a more accurate reflection of FCDO spend.
- 2020 UK Government Provisional Aid statistics: https://www.gov.uk/government/statistics/statistics-on-international-developmentprovisional-uk-aid-spend-2020
- 6. Annual FCO and DFID reports, Devtracker: https://devtracker.fcdo.gov.uk/